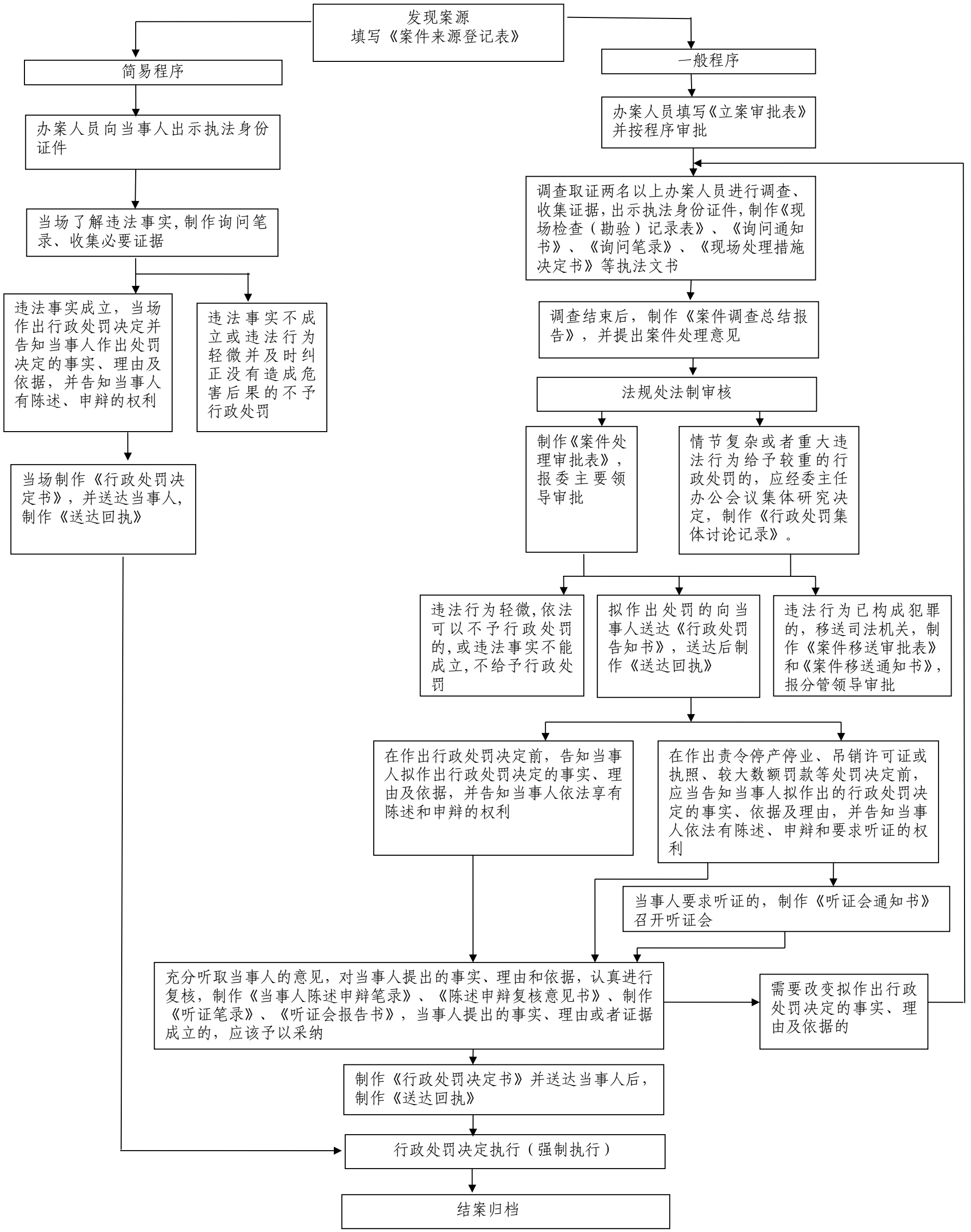市发展改革委行政处罚流程图